Committee(s):	Date(s):
Health and Wellbeing Board	31 January 2014
Community and Children's Services Committee	14 February 2014
Subject:	Public
Public Health Contracts	
Report of:	For Decision
Director of Community and Children's Services	

Summary

This report presents the proposals for the commissioning of public health services for 2014/15, setting out the level of funding the City of London Corporation (CoLC) will receive in 2014/15. The report advises members on the results of an initial review of the public health services that were commissioned for 2013/14 and the proposals for members to consider as a consequence of this.

The proposals are:

- A full review of the Substance Misuse Partnership;
- A full review of the sexual health services;
- A full review of the community engagement role in the Portsoken Ward;
- A full review of the NHS Health Checks contracts and providers;
- A full review of mental health prevention and promotion services;
- The termination of some services under the LB Hackney SLA that are not performing for City residents or workers;
- The extension of all remaining contracts in order for redesign of service (where necessary) and procurement.

Recommendation(s)

Members are asked to:

- Approve the proposals to decommission the identified LB Hackney lead contracts.
- Approve the waivers to extend the identified contracts by one year, with three month break clauses for 2014/15.
- Approve the waiver for the Boots contract for 2013/14.
- Note the requirement to delegate authority to the Town Clerk and Chairman and Deputy Chairman of the Community and Children Service's Committee at paragraph 20.

Main Report

Background

- 1. From April 2013, public health functions and related funding transferred from Primary Care Trusts (PCTs) to local authorities. Local authorities now have a duty to take appropriate steps to improve the health of their population, funded through a ring-fenced grant, and have taken the lead for improving the health of their local population and reducing health inequalities.
- 2. The Healthwatch contract is not included within the public health grant as a conflict of interest was identified early on. The contract is a three year contract due to expire in March 2016, and is managed via a contract the Town Clerk's department has in place with a consultant. It will therefore not be discussed within this paper, but as part of the wider commissioning strategy.
- 3. The grant provided to CoLC for 2013/14 was £1,651,000.
- 4. For CoLC, public health functions were previously provided by City and Hackney PCT. As a result there was not sufficient information to fully disaggregate the services for commissioning purposes for 2013/14, and therefore it was agreed that there would be a split in commissioning into four strands, as set out in the paragraphs below.

Current Position

LB Hackney only contracts

 These contracts are for services being delivered for specific communities or geographical areas in which CoLC has no identified responsibility, need or interest. LB Hackney has sole responsibility for funding and managing these services.

LB Hackney 'Lead' contracts

6. Contracts for these services are commissioned and managed by LB Hackney on behalf of CoLC. The majority of public health contracts were commissioned and delivered under this arrangement. CoLC transfers 5.3% of the full contract cost to LB Hackney for these services, and the 5% represents the relative size of the City's residential population. The total value of these contracts with the management fee is £657,084, and this is managed under a Service Level Agreement which is due to expire at the end of March 2014.

CoLC only contracts

7. These contracts are for services specific for City residents and workers only and delivered by CoLC or providers already known to and working in and for CoLC. This includes drug and alcohol misuse services provided by City Substance Misuse Partnership, the exercise on referral programme provided by Fusion, and the City Fair Start programme, run by Toynbee Hall in the Portsoken Ward, providing obesity reduction services. The total value of these contracts is £532,100.

Partnership Contracts

8. This strand includes services which required the development of a partnership arrangement between CoLC, the LB Hackney and a provider. These contracts are managed jointly by the City and LB Hackney, and include a specific smoking cessation programme aimed at City workers with Queen Mary's hospital. The total value of these contracts is £156,640. These are also governed by the SLA in place with LB Hackney.

Initial Review

- 9. All services underwent an initial review in 2013/14 in order to make recommendations for commissioning in 2014/15. This paper shows the results of this review and the resulting recommendations, along with the financial implications.
- 10. It is proposed that the commissioning of public health contracts is continued across the four strands identified earlier in the report, with a combination of LB Hackney lead contracts, City only contracts and Partnership contracts.
- 11. There are few changes to the commissioned services proposed, with just a few being decommissioned.
- 12. To ensure continuity of services it is proposed that for those services that we will be continuing to commission in some form next year, the contracts with the current providers are extended by a year with 3 month break clauses entered to these contracts

Proposals

- 13. Following the initial review of public health contracts it has been identified that there are some areas that need a full service review. It is therefore proposed that these services continue with the current funding while the reviews are completed. These are:
 - a. Substance Misuse (drugs and alcohol). The full review is already underway but has been delayed awaiting the results of a LB Hackney review of the same area. It is intended that proposals for this be brought to the April Health and Wellbeing Board.
 - b. Tobacco Control and Smoking Cessation. These services will be reviewed alongside substance misuse.
 - c. Sexual Health Services. Providing sexual health services is a statutory duty for local authorities; however the current usage and charging systems remain unclear, and the Commissioning Support Unit is continuing to work with providers to reach an agreement on this on behalf of five local authorities, of which the CoLC is one. Once this is completed, COLC will be in a position to commission longer term services for three to five years.
 - d. Mental Health Prevention and Promotion. Current contracts for this are LB Hackney lead. LB Hackney is developing a programme of revised mental health prevention and promotion services. Once the proposals for this are presented to the City, recommendations will be made to the

- Health and Wellbeing Board as to whether the proposals fit with the needs of the City or whether an independent work programme should be developed.
- e. Community Health Engagement Worker (Portsoken). This role is to be expanded as per the recommendations of the Portsoken review and potentially incorporate other adult social care contracts, with pooled budgets between public health and adult social care.
- f. NHS Health Checks. On reviewing the contract data for NHS Health Checks from all three of the providers there is some variation in performance and space for service redesign. Once this is completed COLC will go out to tender for one provider in order to have a coordinated service for residents and workers.
- 14. The tables below set out the proposals for 2014/15 against the current commissioned services, and the costs of this.

Hackney Lead Contracts

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
LEAP	£7,069	£7,069	None	Extend by 1 year
School Nursing	£54,854	£54,854	None	Extend by 1 year
Commissioning Support Unit	£2,650	£2,650	None	Extend by 1 year
Hackney & The City Social Care Forum	£2,120	£2,120	None	Extend by 1 year
Clinical Effectiveness Group	£1,060	£1,060	None	Extend by 1 year
Dietetics	£2,120	£2,120	None	Extend by 1 year
Pan-London HIV Contracts	£27,363	£27,363	None	Extend by 1 year
Dental Public Health Consultant	£2,056	£2,056	None	Extend by 1 year
Dental Flouride Varnish Scheme	£6,169	£6,169	None	Extend by 1 year
Oral Health Promotion	£5,038	£5,038	None	Extend by 1 year
Shoreditch Trust Smoking Cessation	£5,797.92	£0	- £5,797.92	Decommission

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
Shoreditch Trust Food Skills	£2,549.57	£0	- £2,549.57	Decommission
City and Hackney MIND services	£19,408	£19,408	None	Full Mental Health Review
Peace of Mind Project	£5,234	£0	- £5,234	Decommission
GP NHS Health Checks	£20,564	£20,564	None	Full Health Check Review
Pharmacy NHS Health Checks	£5,141	£5,141	None	Full Health Check Review
Hepatitis C&B prevention	£617	£1500	+ £883	Commission directly with Pharmacies in area of highest need
Substance Misuse in GP Practices	£8,740	£8,740	None	Full Substance Misuse Review
Sexual Health (GUM) Services	£280,063	£280,063	None	Full Sexual Health Review
GP Sexual Health Screening and Contraception Services	£9,254	£9,254	None	Commission Neaman Practice Directly
Sexual Health Prescribing	£11,002	£11,002	None	Full Sexual Health Review
Open Doors TB Outreach Worker	£2,524	£2,524	None	Full Sexual Health Review
Clinical Counselling Psychologist	£3,239	£3,239	None	Full Sexual Health Review
Community Sexual Health (Ivy Centre)	£113,102	£113,102	None	Full Sexual Health Review
Condom Distribution Scheme	£7,437	£7,437	None	Full Sexual Health Review
Consultant Midwife	£1,851	£1,851	None	Full Sexual Health Review
TB DOT	£103	£103	None	Extend by 1 year
Healthy Start Programme	£5,192	£5,192	None	Extend by 1 year

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
Obesity Management Project (Prescribing)	£5,141	£5,141	None	Extend by 1 year
GP and Pharmacy Smoking Cessation	£28,066	£28,066	None	Full Tobacco Control Review
Domestic Violence in Primary Care	£4,935	£4,935	None	No Change
Obesity Tier 3	£6,625	£0	- £6,625	Decommission
Total	£657,084.49	£637,761	£19,323.49 saving	

City Only Contracts

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
Substance Misuse Partnership	£264,000	£264,000	None	Full Substance Misuse Review
TLC NHS Health Checks	£25,000	£25,000	None	Full Health Check Review
Community Health Engagement (Portsoken)	£31,000	£31,000	None	Full Review
Exercise Referral	£37,000	£37,000	None	Extend then tender
City Health Contract (Boots)	£180,000 (estimated, payment by activity)	£180,000 (estimated, payment by activity)	None	Full Tobacco Control Review
Total	£537,000	£537,000	£0	

Partnership Contracts

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
Methodone Prescribing	£14,095	£14,095	None	Full Substance Misuse Review
Level 3 Smoking Cessation (Queen Mary's)	£58,454	£58,454	None	Full Tobacco Control Review
Tobacco Alliance	£82,091	£82,091	None	Full Tobacco Control Review

Service	2013/14 cost	2014/15 cost	Movement	Proposed Action
London Directors of Public Health Network	£1,000	£1,000	None	Extend by 1 year
National Directors of Public Health Network	£1,000	£1,000	None	Extend by 1 year
Total	£156,640	£156,640	£0	

Financial Implications

- 15. The above tables show a predicted overall spend on contracted public health services of £1,331,401 for 2014/15. In addition to this there are salary costs to be added on, and contingency for additional payments for some contracts which are payment by activity.
- 16. The ring-fenced public health grant awarded to the CoLC for 2014/15 has been confirmed as £1,698,000.

Corporate & Strategic Implications

17. The proposals listed within the report are in line with the high level public health commissioning intentions agreed by the Health and Wellbeing Board in May 2013.

Waivers

- 18. To ensure continuity of provision of public health services, extensions of contracts will need to be issued to those services that are to be continued or redesigned. In order to allow time for full reviews and procurement it is proposed that the contracts are extended by 1 year, with 3 month break clauses, with the exception of those specified above to be decommissioned. Waivers are therefore sought for all of these contracts. Once this is received negotiations can start with LB Hackney and directly commissioned providers.
- 19. The Boots City Health Contract for 2013/14 requires a waiver. It is of a value of £180,000 and is a sole provider contract and therefore did not need to go out to full procurement in accordance with Regulation 14 of the City's Procurement Regulations.

Implications

20. Members are asked to note that the Health and Wellbeing Board will need to seek permission from the Community and Children's Service Committee in accordance with standing order 41b, to delegate authority to the Town Clerk and Chairman and Deputy Chairman to enter in to contractual and other legal

arrangements as are necessary to implement these contractual arrangements from 1st April 2014.

Appendices

• None

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